

OHIO RIVER VALLEY WATER SANITATION COMMISSION

MINUTES

**229th Commission Meeting
Virtual Meeting
Thursday, February 11, 2021**

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OHIO RIVER VALLEY WATER SANITATION COMMISSION

MINUTES 229th Commission Meeting Virtual Meeting Thursday, February 11, 2021

Chairman Charles Duritsa, Presiding

Call to Order

Chairman Duritsa called the 229th meeting of the Ohio River Valley Water Sanitation Commission to order at 9:00 A.M., Thursday, February 11, 2021.

Executive Director Harrison led the Pledge of Allegiance.

Quorum Call

Commissioner Wilson certified that a quorum was present (see Roster of Attendance, page 10).

Report of the Chairman

Commission Chairman Duritsa presented the following ORSANCO staff service awards and thanked these individuals for their service.

Sam Dinkins – 25 Years of service

Sam is one of ORSANCO's Technical Programs Managers and oversees all ORSANCO's source water protection programs, emergency response, water quality modeling, and water resources initiatives. Sam is instrumental in overseeing the Organics Detection System and ORSANCO's HABs activities.

Tracey Edmonds – 25 years of service

Tracey is ORSANCO's Administrative Assistant and provides clerical support to staff as well as logistics planning for Commission meetings.

Melissa Mann – 15 years of service

Melissa is ORSANCO's public information and education specialist. She produces periodic newsletters and supports the Educational Foundation with several education programs. Melissa does an excellent job of writing ORSANCO's Annual Report.

Matt Glazer – 10 years of service

Although part-time, Matt handles all ORSANCO's facility and grounds maintenance. He also tracks and handles vehicle maintenance.

Richard Harrison – 5 years of service

Executive Director Richard Harrison took over the leadership reins of ORSANCO a little over five years ago and has worked on a number of value-added initiatives, including five-year program and budget forecasting, broadening financial resources, succession planning, and strategic planning.

Executive Director Harrison commented that it is an honor to recognize and work with such an excellent staff and appreciates all the work they perform to help protect the Ohio River.

Report of the Executive Director

Executive Director Harrison reported on a number of items.

He began his report by mentioning his appreciation for how well everyone has worked together to conduct the Technical Committee meeting over the past two days. Staff continues to be effective and productive while working remotely due to ORSANCO's Covid protocols.

During the Technical Committee meeting, presentations on trends and other activities were great examples of exciting work continuing during this challenging time. In addition, staff working on the Sweep program were able to quickly redirect activities to a Mini-Sweep format due to Covid restrictions and accomplish positive results. Everyone has adapted well to working under Covid protocols.

Mr. Harrison provided a status update on permit reviews. Staff received and reviewed nine NPDES permits in January (four draft, two final, and three modifications) to ensure compliance with provisions of ORSANCO's Pollution Control Standards and to ensure protection of the designated uses of the River. The reviews were completed in accordance with the established PCS Implementation Procedures.

Mr. Harrison then provided a brief update on ORBA activities. ORBA continues to build Work Groups to help implement the Plan for the Ohio River Basin. ORSANCO is particularly focused on the Abundant Clean Water Goal. FORE is leading the Knowledge and Education to Inform Decisions Workgroup. The development and implementation strategy for the Plan is anticipated to take 18-24 months. The ultimate goal for the Plan, as it relates to ORSANCO and our member states, is to secure significant annual funding for an Ohio River Basin Restoration Strategy.

Action on Minutes

ACTION: Motion by Commissioner Elmaraghy, second by Commissioner Pigott and unanimously carried, that the minutes of the 228th meeting of the Commission, be adopted as presented.

Report of the Audit Committee

Commissioner Hoopingarner, Audit Committee Chairman, reported that a 2020 Independent Auditors' Report was electronically distributed to Commissioners and Proxies on February 9, 2021.

Clark, Schaefer, Hackett Certified Public Accountants performed a general-purpose financial audit for fiscal year ending June 30, 2020. Kerry Roe, of Clark Schaefer Hackett, met with the Audit Committee on Monday, February 8th, to present and discuss the audit findings with the Committee and respond to any questions or concerns. Committee members and Commissioners Duritsa, Wilson, Woodwell, Miracle, Frevert, and Harrison participated. Staff was represented by Richard Harrison, David Bailey, and Joe Gilligan.

Commissioner Hoopingarner then introduced Kerry Roe from the audit firm Clark Schaefer Hackett and invited Mr. Roe to provide a brief overview of the audit outcomes.

Mr. Roe thanked the Commission for the opportunity to present the audit report. He indicated that he had a good, detailed discussion with the Committee at Wednesday's meeting covering the financial statements and audit results. He noted that the audit process went very well, with excellent cooperation from management. There were no disagreements with management relating to accounting, reporting, or auditing matters, which is very important. Ultimately, the auditor's primary role is to express an opinion on the financial statements. It is the auditor's

opinion that the financial statements are fairly presented in accordance with generally accepted accounting principles. The opinion is “unmodified,” which is hoped for on an opinion for the financial statements. No significant deficiencies or material weaknesses over internal controls were reported. He concluded by stating that this is a very positive report with no audit findings or comments.

Commissioner Hoopingarner continued to report that, in the auditor’s opinion, the general-purpose financial statements present fairly, in all material respects, the financial position of ORSANCO as of June 30, 2020. There were no internal control-related findings or issues.

The audit report is an “unmodified” report. The Commission’s financial status remains fundamentally sound, with no specific concerns at this time.

The Committee also requested authorization of the Commission to engage Clark, Schaefer, Hackett & Co. to perform the June 2021 financial audit. The June 30, 2020 audit was the fourth audit performed by Clark, Schaefer, Hackett & Co. The Commission has authorized past auditors to perform up to six audits due to the low-risk nature and positive outcomes of the Commission’s audits. The audit firm also periodically rotates the assigned audit manager to provide new oversight of the audit.

MOTION: Motion by Commissioner Hoopingarner, second by Commissioner Kupke and unanimously carried, to accept the Independent Auditor’s Report and to authorize the engagement of Clark, Schaefer, Hackett & Co. to perform the June 30, 2021 financial audit.

Finally, Commissioner Hoopingarner complimented staff for their diligent efforts resulting in the “unmodified” report.

Chairman Duritsa asked Pension Committee Chairman, Commissioner Harrison, to briefly comment on the status of the Plan. Commissioner Harrison commented positively that for the year, the investment portfolio was up nearly 14%. Given the fact that the first three months of the year showed a 9% loss, the year finished strong.

Report of the Treasurer

Commissioner Wilson reported that a detailed Treasurer’s Report, updated through December 31, 2020, was provided in the agenda materials for this meeting.

The report indicates a balance of \$734,191 in accounts receivable due the Commission. The balance represents \$54,100 due from signatory states, \$514,418 due from federal sources, and \$165,673 due from other sources.

Additionally, the report indicates receipts of \$2,229,922, plus carryover of \$2,893,536, totaling \$5,123,458 through the end of December 2020. Of that amount, \$1,309,146 was expended on programs, leaving \$3,814,313 available for the continuation of ORSANCO’s programs.

Commissioner Wilson concluded by stating that the Commission remains in strong financial position and thanked Joe Gilligan for preparing the Report.

Report of the Technical Committee

Commissioner Pigott presented the following Technical Committee Report to the Commission.

Good morning Mr. Chairman, Commissioners, guests and staff. The Technical Committee met virtually over the last couple of days. Eight states, three federal agencies, and four advisory committees were represented. A summary of the meeting follows:

Chief Engineer's Report

Director Harrison provided TEC an overview of the "Ohio River Basin Strategic Plan" and its "Abundant Clean Water Goal" and invited TEC members to volunteer for one of the many subcommittees which will be working to develop this goal.

Support for Partnerships Between Water Utilities and Agriculture Producers to Utilize Farm Bill Funds for Source Water Protection

Tracy Mehan and Adam Carpenter with American Water Works Association presented on this item. The Farm Bill has available \$4 billion over ten years for agriculture producers to implement source water protection activities. The NRCS is the lead agency for distributing these funds, and they work closely with local soil and water conservation districts. Drinking water utilities can participate by identifying source water protection issues with an agriculture connection, work with the NRCS on ways to focus conservation programs to address those issues, and work with local soil and water conservation districts to apply for relevant programs. They emphasized that utilities develop relationships with the NRCS and local Soil and Water Conservation districts to help guide conservation projects that would be beneficial to improving source water quality. Director Harrison indicated that ORSANCO would reach out to the states and water utilities to begin facilitating discussions with the agriculture community.

Status of ORSANCO's Monitoring Programs Resulting from COVID Shutdown

ORSANCO's COVID protocols allows for day trips of single and multi-person crews and travel with one individual per vehicle. Face coverings are required indoors and outdoors during intermittent periods when 6 feet social distancing cannot be maintained. Current prohibited activities include overnight travel and tasks requiring prolonged periods of operation within 6 feet of other personnel. Bimonthly, Clean Metals, and Bacteria sampling is restricted to those sites requiring day trips only, so there are a number of sites not being sampled at this time (and since last March). Restrictions to biological program activities was most influenced by safe social distancing protocols. Most routine require boat-based crews of three or more personnel, which would lead to potentially unsafe social distancing protocols. Biologists instead focused on fish tissue collections which were performed with only two crew members and was completed by the end of October. Routine probabilistic electrofishing and macroinvertebrate sampling is scheduled for 2021, pending field staff vaccination and timely employment of requisite seasonal biologists. The PFAS survey will not be initiated until COVID sampling restrictions are loosened.

Biological Programs Update

The Biological Water Quality Subcommittee met virtually on January 19th and 20th. No pool assessments were reported due to the postponement of scheduled probabilistic surveys. Staff instead highlighted the successful collection of 91 fish tissue composites by ORSANCO and agency partners. The composites filled a large data gap necessary for completion of future 305b methyl mercury assessments and fish consumption advisories. The subcommittee recommended that staff continue investigations into fish tissue contaminant trends and macroinvertebrate index refinement as additional data are made available. Staff presented highlights of these analyses, including temporal trends in PCBs and adjustments to the Ohio River Macroinvertebrate Index (ORMIn). An approved adjusted pool survey schedule was presented that attempts to mitigate the effect of pandemic delays with a temporary return to four annual pool surveys in 2021 and 2022. The BWQSC also approved a guidance document formalizing the approach used by the subcommittee to evaluate annual survey results prior to finalizing pool assessments and annual sampling plans. In partial response to substantial member turnover, this decision-tree document will hopefully promote continuity and facilitate efficient evaluations at future BWQSC meetings. As for 2021 sampling recommendations, the subcommittee prioritized the probabilistic surveys of Deshields, Hannibal, Markland, and McAlpine pools above all other biological program

activities; additional activities, such as sampling the fixed station network, incorporating paired data collections, and accommodating state and federal agency requests, should be completed as resources and pandemic restrictions allow.

Source Water Protection Programs Update

Staff provided an overview of the ongoing activities associated with the Commission's Source Water Protection and Emergency Response programs. This included an update on the Organics Detection System, detailing the operational status of the system, software upgrades, and ODS equipment replacement. The Committee was also briefed on several recent spill events affecting the Ohio River.

Harmful Algae Blooms

A draft ORSANCO Harmful Algae Bloom Monitoring, Response, and Communications Plan was presented for approval. Since the original plan was written in 2016, there has been a second large HAB event on the Ohio River and a number of changes to state and federal advisory levels for algal toxins for both drinking water and contact recreation. This plan was reviewed by the Technical Committee and includes comments from 5 states and 3 federal agencies. The plan was endorsed by the Technical Committee.

Report on Ohio River Water Quality Conditions

Each year staff provides the Technical Committee with an overview of Ohio River water quality conditions observed during the preceding field season. The 2020 field sampling season saw above average river flow conditions for May river-wide, with near to below normal flow conditions June through October. Frequency of exceedances of the single sample bacteria criterion ranged from 17 to 47 percent in the six largest combined sewer overflow communities along the Ohio River. Dissolved oxygen (DO) levels remained above 5.0 mg/L throughout the summer. Water temperatures consistently remained below the temperature criteria throughout the field season river-wide. No significant HABs events occurred this past year. There were exceedances for Total Iron and Total Mercury this past year, which are not unusual occurrences.

Review of ORSANCO's Bimonthly/Clean Metals Monitoring Programs

Staff has been working with the mainstem states TEC members to review and develop recommendations pertaining to ORSANCO's Bimonthly and Clean Metals monitoring programs. They submitted recommendations for these programs, staff assigned costs to each of the recommendations, and the work group met on December 15 to review the compiled comments and associated costs. They then submitted priorities on those recommendations on January 15. Recommendations generally involved the addition of sampling sites and analytical constituents. At this point, all TEC members have been invited to submit additional recommendations. The work group will then try to refine priorities to be used in discussions with the Program and Finance Committee in trying to incorporate recommendations into the FY22 program and budget.

PFAS Project Update

The Technical Committee was briefed on efforts to develop a PFAS monitoring project to characterize ambient levels of PFAS compounds in the Ohio River. Staff has been working, with guidance from the PFAS Work Group, US EPA, and the USGS, to develop a sampling plan and a Quality Assurance Program Plan (QAPP) to detail the specifics of the project. The following items were agreed upon during the December 15th meeting of the PFAS workgroup:

- 1) Two rounds of sampling at 20 agreed-upon sites will be used to characterize ambient conditions of the Ohio River relative to PFASs.
- 2) Sampling is planned to begin in 2021 (depending on COVID restrictions).
- 3) At the request of Three Rivers Quest, ORSANCO will collect samples on the Allegheny and Monongahela Rivers at locations selected by them.

- 4) The project will proceed with the USGS EDI sample collection method.
- 5) Discrete samples will be collected at 3 of the 20 selected sites to investigate how PFASs are distributed throughout the water column.
- 6) A pre-survey quality assurance sampling study is planned to determine that sampling equipment and methods are not contributing to sample contamination.
- 7) The US EPA will be conducting a study in parallel with ORSANCO's survey to evaluate passive samplers for PFAS detection.
- 8) The PFAS Work Group submitted comments on the QAPP and work plan on January 15th, and staff is currently addressing those comments.

Commissioner Pigott concluded by thanking Jason Heath for preparing the report.

Chairman Duritsa commented that he previously believed that the virtual meeting format would be difficult but has fortunately changed his opinion. The meetings have been very focused with excellent discussion. Staff reports have been very comprehensive and effective. Mr. Duritsa thanked Technical Committee members and staff for the productive meetings and specifically thanked Commissioner Pigott for his leadership during these challenging, virtual meetings.

Report of the Water Users Advisory Committee (WUAC)

Bruce Whitteberry, Committee Chairman, presented the following report to the Commission.

The Water Users Advisory Committee (WUAC) last met on January 10, 2021. Due to limitations related to the pandemic, the meeting was conducted via video conference. Although the informal interaction and information exchange has suffered with the virtual meetings, it has made it easier for more attendees to participate. Thirty attendees, including utilities from the length of the river, representatives from US EPA, and ORSANCO staff attended the call.

Greg Youngstrom summarized the proposed updates to the ORSANCO Harmful Algal Blooms Response Plan. The WUAC has previously reviewed the plan, and there were no objections or concerns regarding the updates. The Committee is appreciative of ORSANCO's continued monitoring, communication, and coordination during Harmful Algal Blooms.

Sam Dinkins provided a summary of the recent petition by several Non-Governmental Organizations to the US EPA Administrator regarding Nutrient Criteria and a TMDL for the Ohio River. The petition calls for rulemaking to set water quality criteria for nitrogen and phosphorus for the Ohio River and its tributaries. It also calls for establishment of an Ohio River nitrogen and phosphorus TMDL.

Sam also provided an update on preparations for ORSANCO's PFAS Study. The Committee members are very interested in the results of this study, particularly with additional PFAS regulation on the horizon. Sam also provided an update on ORSANCO's emergency response activities; highlighting 4 incidents, none of which had any significant impact to drinking water.

Steve Allgeier from the US EPA provided an update on the continuing Source Water Contamination Threat Inventory Projects. Potential sources of contamination have been inventoried and cataloged in the GIS-Based System WaterSuite for an impressive stretch of the Ohio River from Upstream of Huntington to Louisville. This will be an invaluable tool for source water protection on the river, and we truly do appreciate the support of the US EPA, particularly Steve Allgeier, in this effort. Work is also underway on the Allegheny River.

ORSANCO staff also provided an update on the ODS system. Staff proposed the purchase of a new purge & trap unit to return the unit at ORSANCO offices to working condition. This will

allow staff to make progress on the VOC analyte list evaluation and will also serve as a backup unit if needed. WUAC supported this proposal.

None of the facilities in attendance reported any abnormal challenges or concerns with river conditions over the past few months. We are hoping that trend continues.

The Committee's next meeting is scheduled for May 26, and we anticipate holding a virtual meeting again.

Report of the Public Information Programs Advisory Committee

Committee Chair, Betsy Mallison, reported that the Committee conducted a virtual meeting on January 26, 2021.

Staff provided the Committee a status update on recommendations from previous meetings.

1. Staff continues to consider a holistic approach to fundraising for all education and outreach activities under the direction of FORE. This activity will be further explored during ORSANCO's upcoming strategic planning process.
2. Staff will continue developing a streamlined, documented plan to more effectively promote a positive image of the Ohio River and highlight ORSANCO's role, working with its partners to protect the designated uses of the River. Current initiatives underway, such as hosting a joint monthly discussion series with ORBA and partnering with ORBA on an economic valuation study of the River, complements the development of this communications strategy. An additional strategy discussed was to consider engaging "champions" within states' congressional delegations, as well as other high profile individuals, to attend events and increase awareness of Ohio River issues.

Staff provided a social media update, indicating that 2020 activity was down somewhat from past years, possibly due to pandemic-related issues. The Committee discussed strategies for possible increase in social media presence.

Staff provided an update on the 2020 River Sweep. Due to COVID, staff had to quickly work with Sweep coordinators and other contacts to plan and implement Mini-Sweeps, which have been reasonably successful. Staff remained in contact with sponsors, and all seemed to be understanding of the circumstances and what was achieved. The 2021 Sweep will again be in the Mini-Sweep format, but with more robust participation planned. Hopefully, the 2022 Sweep can return to a larger event format.

Staff provided a brief update on ORBA activities, highlighting ORSANCO and FORE's active roles.

In summary, the Committee supports staff moving forward with the following activities:

1. Continue developing a streamlined communications strategy to promote positive aspects of the River and ORSANCO's role in working with its partners to protect the designated uses of the River.
2. Consider developing a plan to engage state congressional delegations as well as other high profile individuals to serve as "champions" by attending events and increasing awareness of Ohio River issues.
3. Continue partnering with ORBA on mutually beneficial projects such as the Discussion Series and the Economic Valuation study.
4. Proceed with the Mini-Sweep format for 2021 and hopefully plan for a larger event for 2022.

5. Explore strategies to increase social media presence.

Report of the Watershed Organizations Advisory Committee (WOAC)

Angie Rosser, Committee Chair, presented the following report to the Commission.

1. Quarterly meeting: The committee met on December 16, 2020 and February 1, 2021 and discussed:
 - 2021 priorities
 - Update on ORSANCO activities from Richard Harrison
 - Member updates
2. 2021 priorities: The committee identified the following priority areas of focus for 2021:
 - a. PFAS - Chris Tavenor will continue as WOAC's representative on ORSANCO's PFAS committee.
 - b. Harmful Algal Blooms - Members are interested in advancing nutrient reduction strategies.
 - c. Emerging Pollutants and Legacy Pollutants - Involves a wide range of concerns including mercury, coal ash, microplastics, oil and gas waste, and spill prevention and response.

WOAC established a subcommittee to facilitate a strategic planning process for WOAC to further identify activities and coordination around shared priorities.

3. Basin Plan involvement: WOAC members are currently participating in three of the ORBA work groups: Abundant Clean Water, Healthy & Productive Ecosystems, and Knowledge & Education to Inform Decisions. There is continued interest in advocacy for funding to implement the Plan.
4. Monitoring proposed projects:
 - a. Oil and gas waste barge dock facilities - There are now three barge dock facilities that have recently been permitted by USACE for the purpose of accepting large quantities of oil and gas waste (located in Meigs, Marshall and Belmont Counties of Ohio). It appears most of the waste is bound for underground injection wells near, or connected to, the barge facilities. These facilities raise concerns of emerging risk due to the toxic and radioactive nature of oil and gas waste and by-product components. WOAC recommends that ORSANCO consider adding many of the known components of this waste stream to a list of emerging pollutants to consider/monitor. There is a coalition of grassroots groups forming to continually track and take action on regulatory issues surrounding these facilities. For more info, contact Robin Blakeman: robin@ohvec.org.
 - b. Mountaineer NGL Storage Facility - This proposed facility is under permit review by ODNR, public comment period ended 2/6. The facility would house massive amounts of Natural Gas Liquids in underground storage caverns very close to the Ohio River. The process of creation of the caverns entails pumping large quantities of brine water into holding ponds on the surface, and it appears part of the holding pond complex is within the floodplain of the Ohio River. Powhatan would withdraw approximately 1,928,000 gallons of fresh water each day from the Ohio River to carve out the first storage cavern. More caverns could be constructed to increase storage capacity, each of which would require approximately 380,200,000 gallons of freshwater.

Ms. Rosser concluded by proudly announcing that a new National Park has been established in the Watershed, the New River Gorge National Park and Reserve.

Report of the Foundation for Ohio River Education

Heather Mayfield, Foundation Director, reported to the Commission regarding the status of FORE's educational programs over the last two years, as well as new programs developed by FORE during the pandemic. FORE's core programs include the River REACH floating classroom program, Students in the STREAM monitoring program, Community Outreach programs, and workshops for farmers and landowners. When the pandemic sidelined many of these programs in 2020, FORE offered virtual programming, including virtual creek and pond workshops. FORE also developed DIY Creek Exploration videos that were aired by CPS TV, a public television station for students in Cincinnati Public Schools. FORE worked with partners such as Hamilton County Soil and Water Conservation District, Cincinnati Parks, and Girls Scouts to continue socially in-person education programs. FORE also collaborated with the Kentucky Division of Water to launch a new Lake Ecology 101 at Doe Run Lake, where students monitored the lake from canoes and tested water samples in an outdoor lab.

FORE will continue virtual programming in partnership with local schools and libraries in spring 2021, and hopes to resume River REACH, Students in the STREAM, and Lake Ecology 101 programs for the 2020-2021 school year. FORE is also leading ORBA's Knowledge and Education to Inform Decisions Workgroup as part of the Ohio River Basin Strategic Plan. The workgroup has met four times since the launch of the plan and has developed four subcommittees around key strategic actions under the goal area.

Upcoming Meetings

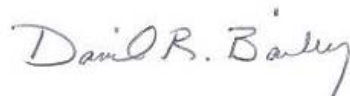
Chairman Duritsa noted the following schedule for upcoming Commission meetings:

- June 8-10, 2021 - Virtual
- October 5-7, 2021 – Pittsburgh, PA
- February 8-10, 2022 – Covington, KY

Adjournment

The 228th meeting of the Commission was adjourned at 10:10 A.M.

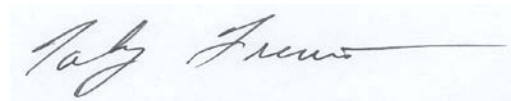
Prepared by:



David Bailey
Director of Administration

Date: February 25, 2021

Approved by:



Toby Frevert
Secretary/Treasurer

Date: March 2, 2021

ROSTER OF ATTENDANCE
229th Commission Meeting
February 11, 2021

Commissioners

Illinois	Scott Twait (PROXY for Director John Kim) Toby Frevert
Indiana	Bruno Pigott John Kupke Joseph Harrison, Jr.
Kentucky	Paul Miller (PROXY for Lt. Governor Jacqueline Coleman) Carey Johnson (PROXY for Secretary Rebecca Goodman)
New York	Mike Wilson Douglas Conroe
Ohio	Laurie Stevenson John Hoopingarner
Pennsylvania	Charles Duritsa Davitt Woodwell Summer Kunkel (PROXY for Secretary Patrick McDonnell)
West Virginia	David Flannery Ron Potesta Scott Mandirola (PROXY for Secretary Harold Ward)
Virginia	Melanie Davenport (PROXY for Director David Paylor)
Federal	David Miracle George Elmaraghy Tom FitzGerald
Legal Counsel	Aaron Herzig

Executive Director

Richard Harrison

Staff

David Bailey, Jason Heath, Sam Dinkins, Joe Gilligan, Lisa Cochran, Ryan Argo, Adam Scott, Danny Cleves, Emilee Urichich, Heather Mayfield, Lila Ziolkowski, Melissa Mann, Stacey Cochran, Tracey Edmonds, Bridget Taylor, Greg Youngstrom, Jamie Tsiominas

Guests

Angie Rosser, Betsy Mallison, Bruce Whitteberry, Caroline Cox, Dan Somma, Kerry Roe, Rhonda Manning, Robin Blakeman, Ron Lovan